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Agenda

Meeting: North Yorkshire Local Access Forum

Members: Will Scarlett (Vice-Chair), Rachel Connolly,

Patricia Coulson, Jeremy Dunford, Naomi Guthrie,

Roma Haigh, David Lepper, Samantha Perks,

Belinda Ryan, Robert Heseltine, David Jeffels and

Vacancy x 2.

Date: Wednesday, 24th January 2024

Time: 10.00 am

Venue: Project Room B, Ground Floor, County Hall, Northallerton,

DL7 8AD

This meeting is being held as an in-person meeting. Members of the public are entitled to attend this meeting as observers for all those items taken in open session. Please contact the Democratic Services Officer whose contact details are below if you would like to find out more.

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Business

- 1. Election of a Chair
- 2. Introductions & Apologies for Absence
- 3. Election of a Vice-Chair
- 4. Minutes of the Meeting held on 27 September 2024

(Pages 3 - 8)

5. Public Questions & Statements

Members of the public may ask questions or make statements at this meeting if they have given notice to Melanie Carr of Democratic Services (see contact details at bottom of page) by midday on Friday 19 January 2024, three working days before the day of the meeting. Each speaker should limit themselves to 3 minutes on any item. Members of the public, who have given notice, will be invited to speak:

- At this point in the meeting if their questions/statements relate to matters which are not otherwise on the Agenda (subject to an overall time limit of 30 minutes);
- When the relevant Agenda item is being considered if they wish to speak on a matter

which is on the Agenda for this meeting;

 If you are exercising your right to speak at this meeting, but do not wish to be recorded, please inform the Chairman who will ask anyone who may be taking a recording to cease while you speak.

6. Secretary's Update Report

(Pages 9 - 12)

Purpose: To update LAF members on developments since the last meeting.

7. Liaison & LAF Project Updates

(Pages 13 - 14)

Purpose: An opportunity for LAF members to update the Forum on their individual liaison work and other LAF representative project activity since the last meeting.

8. Forward Plan

(Pages 15 - 16)

Purpose – To consider, develop and adopt a work programme for future LAF meetings.

9. Other business which the Chairman agrees should be considered as a matter of urgency because of special circumstances.

Contact Details

Enquiries relating to this agenda please contact Melanie Carr Tel: 01609 533849 or e-mail:

Melanie.carr1@northyorks.gov.uk Website: www.northyorks.gov.uk

Barry Khan Assistance Chief Executive (Legal and Democratic Services)

County Hall Northallerton

16 January 2024

North Yorkshire County Council

North Yorkshire Local Access Forum

Minutes of the remote meeting held on Wednesday, 27th September, 2023 commencing at 10.00 am.

Paul Sherwood in the Chair, plus Will Scarlett, Rachel Connolly, Patricia Coulson, Jeremy Dunford, Belinda Ryan and Robert Heseltine

Others in Attendance: David Shorrocks (National Rail), Bruce Cutts (Natural England),

Ben Jackson and George Dali (NYMNP)

Officers present: Ian Kelly, Rebecca Gibson, Paul Thompson and Trevor Watson and Melanie

Carr.

Apologies: Roma Haigh, David Lepper, Samantha Perks and David Jeffels.

Copies of all documents considered are in the Minute Book

27 Apologies for Absence

Apologies were received from Roma Haigh, David Lepper, Samantha Parks and Councillor David Jeffels.

28 Minutes of the Meeting held on 25 January 2023

Resolved – That the Minutes of the meeting held on 25 January 2023 be agreed as a correct record and signed by the Chair.

29 Declarations of Interest

There were no declarations of interest.

30 Public Participation

There were no public questions or statements.

31 Coast to Coast Path National Trail Update

Bruce Cutts from Natural England attended the meeting to provide an update on the ongoing work to upgrade the Coast to Coast Path National Trail, starting at St Bees on the west coast, running through the Lake District, Yorkshire Dales and North York Moors National Parks, and ending at Robin Hood's Bay on the east coast.

In response to Members questions, he confirmed:

- Legal work on the physical infrastructure was underway, with a move next year to the infrastructure stage;
- The scheme was expected to be completed in October 2025 DEFRA was keen not to $\begin{tabular}{c} \textbf{Page 3} \end{tabular}$

extend that target date;

- Work around the A19 would be the biggest task, requiring a safe crossing;
- The medium to long term objective was a suitable crossing suitable for all Trail users the cost of a footbridge would be in the region of £13m and a Bridleway bridge around £22m;
- Finding the funding for the required crossing was likely to be a lengthy process;
- Natural England was working closely with North Yorkshire Council to identify the best place for the permanent crossing;
- In the meantime an alternative short term option for crossing the A19 was being considered;
- Work was ongoing to assess how much of the route could be wheelchair accessible through the use of appropriate infrastructure;

Members recognised that the national publicity around the Trail would increase its usage and went on to discuss the issues around the required A19 crossing and the potential safety risk to walkers that any detour to a temporary crossing site might create, in that walkers who had already walked 20+ miles would most likely choose to risk crossing the road at the point where the Trail route met it rather than walking extra miles to where a temporary crossing was situated.

Forum Members also noted that Cycling UK's and the British Horse Society's aspirations were for a rider's route to compliment the national trail pedestrian route. The vision was to have the two diverge in places and then re-converge at key points, in order to maintain access to the villages and use of their facilities along the route.

Bruce Cutts confirmed the intention was to install better signage and visitor information, including signposts that showed destinations and distances, and signs to help walkers find local services such as shops, cafés and transport hubs. Also to support local businesses and ensure they had the information and contacts they needed to make the best of the business presented by having National Trail walkers passing through.

The Chair thanked Bruce Cutts for his attendance at the meeting and it was

Resolved – That the update on the ongoing upgrade of the Coast to Coast National Trail be noted

32 Network Rail Update

David Shorrocks of National Rail attended the meeting to provide a verbal update on the ongoing relationship between railways, bridleways and rights of way. He confirmed:

- The introduction of Health & Safety legislation in the 1990's led to the Government championing National Rail to close level crossings following a number of high profile accidents;
- Since 2010, National Rail had been working hard to remove as many level crossings as possible – in 2010 there were approximately 30,000 level crossings and there were now around 6,000, the majority of which were on private land not public rights of way (PROW):
- There was one level crossing on the Coast to Coast Trail route, south of Rounton;
- There were approximately 250-300 intentional deaths on the railway lines a year.
- Work was ongoing to reduce accidental deaths with none in the last 12 months improved signage and accessibility accounted for the reduction:
- In North Yorkshire there was one pending application for the closure of a level crossing due to a rail safety issue;

David Shorrocks drew attention to one active level crossing closure just outside Micklefield where the diversion would bring a PROW route into North Yorkshire. Members noted that the Railways could apply to divert a PROW and where it was successful, could force its diversion onto someone's land. Members were pleased to note that it was very rare that a footpath was distinguished without putting some other route in its place.

The Chair thanked David Shorrocks for his attendance, and it was

Resolved – that the update be noted.

33 Overview of Disability Access & Equality Act Measures

Ben Jackson from North Yorkshire Moors National Park attended the meeting to provide an overview how the National Park was dealing with access issues in response to the requirements of the Equality Act 2020 and the steps it had taken to date, which included:

- The formation of a North Yorkshire Disability Action Group, made up of NYM staff, partners & stakeholders, meeting quarterly to discuss PROW and countryside access, visitor centres, opportunities for influencing partner organisations and to carry out site visits:
- The Action Group also looked at wider diversity issues;
- The provision of visitor centre accessibility guides, available from visitor centres;
- The promotion of routes Miles Without Stiles
- A Tramper Scheme and the provision of funding for Trampers at partner sites;
- Way marker signage and route cards for consistency of user experience;

In regard to:

- Visitor Centre Accessibility Guides It was noted this included clear descriptions of the facilities, illustrative photographs and details of the widths, steps, surfacing and thresholds.
- The Tramper Scheme It was confirmed that new members received training on the operation of the Tramper and route advice via route cards supplied with Trampers. It was noted there were a number of live sites Sutton Bank, Ravenscar, Dalby Forest, Forest Holidays Cropton and Forest Holidays Keldy, with the intention of extending the Scheme over time through the use of Section 106 monies.
- Miles Without Stiles It was noted the routes (approximately 13 accessible via the Park's website) were divided in to three categories:
 - 'For Some' for strong and confidents wheelchair users and suitable for off-road mobility scooters. Gradients not limited but slopes greater than 1:8 with improved surfacing or handrails
 - 'For Many' for assisted wheelchairs users and families with more robust, all-terrain type buggies. Existing gradients no more than 1:10 an all newly built gradients up to 1:8
 - 'For All' for anyone including pushchairs and people operating their own wheelchairs. Gradients no more than 1:10

It was also confirmed the National Park had entered in to a partnership arrangement with Outdoor Mobility (previously Lake District Mobility) who managed their assessments, staff training, annual inspections and membership /bookings.

Finally, Members noted the National Park's intention to extend their offer of accessible promoted routes with the Park going forward, funded through the accessing of DEFRA's Disability Fund, and Changing Places. Page 5

The Chair thanked Ben Jackson for his attendance at the meeting and it was

Resolved – That the overview of the ongoing work of the North Yorkshire Moors National Park to improve access for all be noted.

34 Planning Update from NYC Assistant Director for Planning

Trever Watson, new Assistant Director for Planning attended the meeting to provide a presentation on the plans for a new Planning Service for North Yorkshire and the progress made since the formation of the new North Yorkshire Council.

He confirmed:

- A new Committee structure had been implemented
- A review of processes had been undertaken to ensure the decisions being taken were both safe and legal
- Work has started on a new Local Plan
- Staff were working together across the new geography
- A detailed programme of transition and transformation was underway
- The intention was to maximise opportunities of coming together as one council

In regard to the new Local Plan, he provided an overview of the key issues and confirmed the intention was to have the new Plan for the whole area in place within five years (2028), He also detailed the next steps which included the formation of a robust evidence base, with lots of engagement throughout the process.

Finally he provided an introduction to the new Planning Service's leadership team

Members noted the new Planning Service would be focussed on six new Locality Areas not the old District and Borough areas, with the nine original teams coming together as one, including building control. They also noted the existing Local Plans would remain in place until the new Plan was introduced.

The Chair thanked Trevor Watson for his attendance at the meeting and it was

Resolved – That the presentation be noted.

35 Planning Sub-Group Final Report

The Committee considered a draft final report from the Planning sub-Group on their review of Rights of Way and the planning process. The report detailed their findings in regard to:

- What the current two tier structure looked like, in terms of planning
- How it compared with other unitary authorities
- What advice was currently available to anyone submitting a planning application
- How things might work in the future

Forum Members noted the report and attention was drawn to the list of proposed recommendations drafted by the Planning Sub-Group. Forum members agreed with the majority but a revision to the final recommendation was proposed so that it would read as follows:

'Identify and agreed an appropriate process for engagement and liaison with NYLAF, for where a major development, a PROW, public open space or connectivity to an

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existing PROW was being considered, and for any other appropriate applications where issues of connectivity and sustainable transport options were affected.'

Given the ongoing review of NYC's Planning Service, the Forum agreed it would be worthwhile keeping the sub-group in place so that it may keep a watching brief on developments and perhaps contribute to any discussions around future engagement.

The Chair thanks the sub-group for the work to date on the review and it was

Resolved – That:

- i) Given the ongoing development of the new Planning Service, the subgroup should continue its work to help inform the service review
- ii) The draft recommendations to date as listed in the report be formally submitted to the Authority for its consideration, subject to the identified revision to the final draft recommendation, as listed above.

36 Local Transport Plan Update

Rebecca Gibson, Senior Transport Planning Officer attended the meeting to provide a verbal update on the Local Transport Plan.

Members noted that work was underway to rewrite the LTP for North Yorkshire and would include Local Transport Delivery Plans for each of the old Unitary Council areas. It was confirmed the new plan developed in partnership with City of York Council, would look at transport in its widest sense, including all aspects of the region's transport i.e. road, rail, bus, cycling and walking, digital connectivity (reducing the need to travel), information products (like timetables and apps) and services like car clubs and e-bikes.

They also noted:

- The government saw transport as a means to an end and not an end in itself.
- The new Plan would take account of other key strategies e.g. the Levelling Up Agenda, Public Health and climate change
- In order to fully understand the priorities, the Council had gathered detailed information on transport networks across the county in preparation for a county-wide consultation, as part of the formal process for developing the new LTP.
- There was ongoing targeted engagement with key stakeholders the Forum was encouraged to feedback via a online survey.
- To support its development, residents would be encouraged to share their travel habits via a residents' survey, accessed via: <u>Let's Talk North Yorkshire</u> | <u>North Yorkshire</u> Council
- Face to face meetings were also being held in a range of community settings Members
 were pleased to note the efforts that were being made to consult young people via a
 number of Young People's Forums, as well as colleges and schools.

Rebecca Gibson confirmed the intention was to bring all of the feedback together to inform a complete re-write of the LTP. The Council had until the end of 2024 to complete the work, and the aim was to have a final draft of the document in advance of Mayoral elections in May 2024.

The Chair thanked the officer for her attendance at the meeting and it was

Resolved – That the LTP update be noted.



37 Secretary's Update Report

Considered – The report of the Secretary, which updated on developments since the last meeting.

Attention was drawn to the ongoing work to prepare and adopt a new Local Development Plan by 1 April 2028, to replace the existing local plans of the former councils. It was noted that those existing Plans would continue to apply until such time as the new Plan was in place.

Members considered the update on the September meeting of the Regional Forum, which led to discussions around the role of Sustrans, and it was agreed to add this to the Work programme for the next Forum meeting in January 2024.

Resolved – That the update be noted.

38 Council Liaison & LAF Project Updates

The Chair updated Forum members on the ongoing A66 Highway Improvement works. He also confirmed that contractors were now in place and construction was starting on the A59, which would involve some re-routing of some Rights of Way.

Rachel Connolly confirmed there had been no feedback received on the Forum's response to the Gayles Quarry planning application.

Resolved - That the verbal update provided at the meeting be noted.

39 Work Programme

Members considered the Forum's Forward Plan and were invited to identify any additional items of business to be added.

In regard to the next meeting in January 2024, it was agreed that the role of Sustrans be added to t e agenda, together with a report on proposed revisions to the Forum's Terms of Reference.

In addition it was agreed that the appointment of a new Chair and Vice-Chair be added to the work programme for the May 2024, to bring those appointments in line with other appointments made by the Council.

Paul Thompson the new Assistant Director for Integrated Passenger Transport, Licensing, PROW & Harbours attended the meeting to introduce himself and give a brief overview of the planned work to review the future direction of the Countryside Access Service. Noting the timing of that work, the Forum agreed to receive an annual appraisal of the Countryside Access Service at their May 2024 meeting.

Resolved - That the Work Programme document be updated as detailed above.

The meeting concluded at 12:30pm

North Yorkshire Local Access Forum

24 January 2024

Secretary's Update Report

1.0 Purpose of the Report

1.1 To update members of the Local Access Forum on developments since the last meeting of NYLAF.

2.0 Local Development Plans

2.1 One of the key areas of involvement for the Forum is to ensure appropriate engagement in the preparation of Local Development Plans. Set out in the table below is a summary of the current position in relation to the new Council, and in relation to the Minerals and Waste Joint Plan.

Authority	Status
North Yorkshire Council	The development plan, made up of local plan and neighbourhood plan policies, is at the heart of the planning system. Legally, decisions on planning applications and other development proposals must be considered against this plan, together with other material considerations such as national planning guidance, supplementary planning documents and development briefs.
	North Yorkshire Council is required to prepare and adopt a new local plan by 1 April 2028, which will replace the existing local plans of the former councils. The new local plan will form part of the development plan for the areas of North Yorkshire not covered by the two national park authorities. Until it is adopted, existing plans and policies listed in the consolidated planning policy framework will apply. For further information see: Consolidated planning policy framework and schedule of evidence North Yorkshire Council
Minerals and Waste Joint Plan	North Yorkshire County Council adopted the Minerals and Waste Joint Plan at a Full Council meeting in February 2022. An <u>adoption statement</u> (pdf / 436 KB) was issued under Regulations 26 and 35 of the Town and Country Planning (Local Planning) (England) Regulations 2012 (as amended) and the Planning and Compulsory Purchase Act 2004 (as amended). The North York Moors National Park Authority adopted the Minerals and Waste Joint Plan in March 2022 and the City of York Council adopted the Minerals and Waste Joint Plan in April 2022.
	The Adopted Minerals and Waste Joint Plan and accompanying documents can be viewed in the Examination Library at: Minerals and waste joint plan examination North Yorkshire Council,
	These documents replaced the 'saved' policies in the North Yorkshire County Council Minerals Local Plan 1997 and 'saved' policies in the North Yorkshire County Council Waste Local Plan 2006. The adopted documents are available to view via the link above.

3.0 Sustrans Update

- 3.1 At the end of 2023 Sustrans were waiting to find out from Active Travel England (ATE) whether they had been allocated funding for projects in 2024. There were two possible projects in Yorkshire that could be included in a 2024 programme, namely a Quiet Lane project in East Riding and a canal project in Bradford.
- 3.2 They have been looking at the potential for Quiet Lanes on the National Cycle Network (NCN) across Yorkshire and have undertaken some initial designs in East Riding and North Yorkshire. They are hoping that the new Active Travel England rural design guide will provide guidance to inform their designs but the ATE design guide has been delayed until after the next general election.
- 3.3 Sustrans have recently met with the British Horse Society to discuss NCN and queried whether the Network Development Plan for the NCN was available to view on-line. It was confirmed there were no on-line maps at the moment, but the intention was that they would be introduced in Spring 2024.
- 3.4 Forum members have previously discussed inviting a Sustrans representative to a future Forum meeting. Members are asked to consider this when considering the draft Forward Plan for the coming municipal year shown elsewhere on this agenda.

4.0 The Coast to Coast Route

- 4.1 At the last Regional Forum meeting there was confusion about whether the official Coast to Coast route would follow the line for walkers originally proposed by Natural England roughly along the "Wainright" line or on a new line currently being plotted to include cyclist and horse riders.
- 4.2 Andrew Mackintosh (NE) has recently confirmed that Natural England will be delivering on the Defra instructions to confirm as far a possible the existing walked line of the coast to coast. They are also working closely with Cycling UK and BHS to identify where they can help deliver a riders route that shares the main nodes (overnight stops). The riders route is a longer term project that will complement the Coast to Coast National Trail. They are helping Cycling UK and BHS to work with highway authorities and National Park Authorities to explore some of the opportunities to help facilitate this riders route'.
- 4.3 A further update on the Coast to Coast Route has been suggested for the Forum's meeting in September 2024 (see draft Forward Plan included in this agenda). This could be brought forward to the May meeting if members would prefer.

Environmental Land Management Scheme Update

- 4.1 It was not possible to arrange the attendance of a Natural England representative at the meeting, so this has been deferred to the next meeting of the Forum on 22 May 2024. However Natural England did provide a written update on ELMs for the last meeting of the Regional Forum in which they confirmed the following:
 - Natural England For the Landscape Recovery tier public access improvements are a secondary objective but will be a scored component of applications. Natural England will look for planned and justified accessibility improvements, access management measures, new infrastructure etc. which will complement the wider agreement objectives and enhance local access.
 - Countryside Stewardship Plus The reintroduction of permissive access options are being considered by Defra for this element of ELMS and that we Natural England are continuing to advise them re targeting, value for money, guidance, option drafting etc.

However, a final decision is yet to be made by ministers on its inclusion which is expected in Autumn.

Permissive Access Survey – The Survey commissioned in 2022 to find out what
happened to routes once agreements ended and reasons for closing/keeping open
etc. has been completed, but the Defra publications process has yet to run its course.
When it's published a link will be posted for LAFs on the Stewardship Plus site and
probably via email. There are also some other interesting research reports pending re
access and engagement which will also be signposted in due course.

5.0 Discretionary Restriction Notices

5.1 There have been no notifications received of discretionary '28 day' restrictions under Section 22 of the Countryside and Rights of Way Act 2000, and no withdrawals of a discretionary restriction under Section 22 of the Countryside and Rights of Way Act 2000, since the last Forum meeting.

6.0 Report Recommendations

6.1 The Local Access Forum is recommended to note the report:

BARRY KHAN
Assistant Chief Executive (Legal and Democratic Services)
County Hall, NORTHALLERTON

Report Author: Melanie Carr, Secretary to North Yorkshire Local Access Forum



North Yorkshire Local Access Forum

24 January 2024

Updates from Sub-Groups & Individual Members

Report of the Secretary

1.0 Purpose of the Report

1.1 An opportunity for LAF members to update the Forum on their LAF representative project activity since the last meeting.

2.0 Background

2.1 The LAF operates an agreed list of nominated representatives willing to act as the first point of liaison with the old District/Borough Council planning teams. Individual LAF members are also nominated from time to time to take a lead on specific projects that the LAF has an interest in or in representing the LAF on other partnership bodies. Both are represented in the table below:

Name	Representation
Will Scarlett	Craven District
Rachel Connelly	Hambleton District Richmondshire District A1
Roma Haigh	Ryedale District A19
County Councillor	Scarborough District
David Jeffels	Regional Access Forum
Dick Brew	NYCC Countryside Access Service User Group
David Lepper	Protected Landscapes
Vacant	2026
	Harrogate District
	Regional Access Forum
	A66

3.0 Liaison Updates

- 3.1 This agenda item provides an opportunity for the Forum to be updated on any such activity since the previous meeting.
- 3.2 There have been no written updates provided by individual Forum members so Members are asked to provide verbal updates at this meeting.

3.2 The Forum are also asked to consider allocating some of the areas shown as vacant in the table above, to individual Form members.

4.0 Sub-Group Updates

- 4.1 At the last meeting the Forum received a presentation from the new Assistant Director for Planning on the plans for a new Planning Service for North Yorkshire and the progress made since the formation of the new North Yorkshire Council. As part of that update it was confirmed there was an ongoing review of NYC's Planning Service.
- 4.2 Given that ongoing development work, it was agreed the Planning sub-group would continue its work to help inform the service review.
- 4.3 Members of the sub-group are asked to provide a verbal update on that work at this meeting.

5.0 Recommendations

- 5.1 That the Forum:
 - Considers and notes the verbal updates provided at the meeting and agrees any further actions required

BARRY KHAN

Assistant Chief Executive (Legal and Democratic Services)

County Hall

NORTHALLERTON

Report Author: Melanie Carr, Secretary to North Yorkshire Local Access Forum

Agenda Item 8

North Yorkshire Local Access Forum

24 January 2024

Forward Plan Report

1.0 Purpose of the Report

1.1 To consider, develop and adopt a Forward Plan of items of business for meetings in the coming municipal year.

2.0 Background

- 2.1 The 'Guidance on Local Access Forums in England' published by the Department for Environment, Food and Rural Affairs (Defra) strongly recommends that forums prepare a forward work programme which sets out the forum's priorities and special areas of interest.
- 2.2 This can play an important role in helping the forum to:
 - Ensure a focus on issues which are the most relevant for the area
 - Clarify the issues on which the County Council or other section 94(4) bodies would benefit from receiving advice
 - · Timetable when specific matters are likely to be considered
 - Inform the public about the forum's work
 - Identify training needs
 - Review effectiveness and prepare an annual report.

3.0 Forward Plan

- 3.1 A draft Forward Plan is attached at Appendix A, which lists the agreed meeting dates for the coming municipal year.
- 3.2 The Forum meets three times a calendar year but may choose to agree further meeting dates (based on need) and may set up sub-groups to progress specific pieces of work outside of the formal meetings. The meeting dates for the coming municipal year are:
 - 22 May 2024
 - 25 September 2024
 - 29 January 2025

4.0 Recommendation

4.1 Forum members are asked to note the date of the meeting in the 2024/25 municipal year and agree the work programme for those meetings, taking into account the discussions and suggestions made at this meeting.

BARRY KHAN
Assistant Chief Executive (Legal and Democratic Services)
County Hall
NORTHALLERTON

Report Author: Melanie Carr, Secretary to North Yorkshire Local Access Forum

NORTH YORKSHIRE LOCAL ACCESS FORUM

Forward Plan 2024/25

Date of Meeting	
Standing items	 Minutes Matters Arising Public Questions and Statements Consultations Secretary's Update Report District Council Liaison Updates Forward Plan
22 May 2024	 Network Rail Update ELMS Update – deferred from meeting held on 24 January 2024
25 September 2024	 Coast to Coast National Trail Route Update Local Transport Plan Update •
29 January 2025	
Suggested Future Items	 Rights of Way Improvement Plan In-depth discussion on Reinstatement Draft NYCC Active Travel Strategy